



Financial Statements  
Measure W Fund  
For the Years Ended June 30, 2023  
and June 30, 2022

# San Mateo County Transit District

San Mateo County Transit District

Measure W Fund

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June 30, 2023 and 2022

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## Independent Auditor's Report

Governing Board and  
Citizens Oversight Committee  
San Mateo County Transit District  
San Carlos, California

### Report on the Audit of the Financial Statements

#### ***Opinion***

We have audited the accompanying financial statements of the San Mateo County Transit District's (District) Measure W Fund (Measure W) (Fund), as of and for the years ended June 30, 2023 and June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure W of the District, as of June 30, 2023 and June 30, 2022, and the changes in its financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Emphasis of Matter***

As discussed in Note 1, the financial statements of the Measure W are intended to present the financial position and the changes in financial position attributable to the transactions of that Fund. They do not purport to, and do not, present fairly the financial position of the District as of June 30, 2023 and June 30, 2022, and the results of its operations for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Measure W Fund of the District. The Measure W Allocations and Expenses and the Current Year Measure W Projects (supplementary information) are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with Government Auditing Standards, we have also issued our report dated February 23, 2024, on our consideration of the Measure W's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Measure W's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Measure W's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Eide Sully LLP".

Menlo Park, California  
February 23, 2024

San Mateo County Transit District  
Measure W Fund  
Statement of Net Position  
June 30, 2023 and June 30, 2022 (In thousands)

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**Table #1 : Statement of Net Position**

	2023	2022
Assets		
Current Assets		
Cash and cash equivalents	\$ 168,088	\$ 111,902
Accounts receivable	10,046	10,870
Total assets	178,134	122,772
Liabilities		
Current Liabilities		
Accounts payable	1,496	376
Total liabilities	1,496	376
Net Position		
Restricted for Measure W projects	176,638	122,396
Total net position	\$ 176,638	\$ 122,396

San Mateo County Transit District  
Measure W Fund  
Statement of Revenues, Expenditures, and Changes in Net Position  
Years Ended June 30, 2023 and June 30, 2022 (In thousands)

**Table #2: Statement of Revenues, Expenditures, and Changes in Net Position**

	2023	2022
Revenues		
Measure W sales tax (100%)	\$ 117,413	\$ 112,248
Total operating revenues	117,413	112,248
Expenses		
County Public Transportation Systems (50%)	8,447	10,659
Allocations to Transportation Authority		
Countywide Highway Congestion Relief Improvements (22.5%)	26,418	25,256
Grade Separations (10%)	2,935	2,806
Bicycle and Pedestrian (2.5%)	5,871	5,612
Regional Transit Connections (5%)	11,741	11,225
Allocations to Cities/Counties		
Local Investment Share (10%)	11,741	11,225
Total expenses and allocations	67,153	66,783
Operating income	50,260	45,465
Nonoperating revenues		
Interest income	3,982	4,288
Total nonoperating revenues	3,982	4,288
Change in Net Position	54,242	49,753
Net Position - Beginning	122,396	72,643
Net Position - Ending	\$ 176,638	\$ 122,396

San Mateo County Transit District

Measure W Fund

Statement of Cash Flows

Years Ended June 30, 2023 and June 30, 2022 (In thousands)

**Table #3: Statement of Cash Flow**

	<u>2023</u>	<u>2022</u>
Cash Flows from Operating Activities		
Cash received from California Department of Tax and Fee Administration	\$ 118,237	\$ 110,843
Payments to vendors for goods and services	(2,918)	(10,196)
Payments to employees	(4,409)	(222)
Capital Transfers to the Transportation Authority	(58,706)	(56,124)
Net Cash Provided by Operating Activities	<u>52,204</u>	<u>44,301</u>
Cash Flows from Investing Activities		
Investment income received	3,982	4,288
Net cash provided by investing activities	<u>3,982</u>	<u>4,288</u>
Net change in cash and cash equivalents	56,186	48,589
Cash and Cash Equivalents, Beginning of Year	<u>111,902</u>	<u>63,313</u>
Cash and Cash Equivalents, End of Year	<u>\$ 168,088</u>	<u>\$ 111,902</u>
Reconciliation of Operating Income to Net Cash Provided by Operating Activities		
Operating income	\$ 50,260	\$ 45,465
Adjustments to reconcile operating income to net cash provided by operating activities		
Accounts receivable	824	(1,405)
Accounts payable and accrued liabilities	1,120	241
Net Cash Provided for Operating Activities	<u>\$ 52,204</u>	<u>\$ 44,301</u>

## **Note 1 - Summary of Significant Accounting Policies**

### **Financial Reporting Entity**

Measure W was approved by the voters of San Mateo County in 2018 to enable the San Mateo County Transit District (District) to impose a half-cent transactions and use tax to fund local transportation operations, projects, and improvements. The tax proceeds must be spent in accordance with a Congestion Relief Plan included in the Measure. The District retains control over the 50% share of Measure W revenues specified for countywide public transit. The District has authorized the San Mateo County Transportation Authority to administer the remaining 50% of Measure W revenues specified for Countywide Highway Congestion Relief Improvements, Grade Separations, Bicycle and Pedestrian, Regional Transit Connections, and Local Investment Share.

The financial statements of the fund do not purport to, and do not, present the financial position of the District as of June 30, 2023, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America. The activities of the Fund are reported within the District's enterprise fund. The projects funded by Measure W represent a portion of the activities of the District and, as such, are included in the District's financial statements.

### **Basis of Accounting**

The accompanying financial statements have been prepared on the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows.

### **Net Position**

Net position is reported on the statement of net position as "restricted net position." This category represents net position that may only be used to support activities and costs allowable per the Measure W enabling legislation.

### **Spending Order**

The accounting policy is to first consume the most restricted resources when multiple resources are available for the same purpose.

### **Cash and Cash Equivalents**

For purpose of the statement of cash flows, the District considers all highly liquid investments with an initial maturity of 90 days or less when purchased to be cash equivalents.

### **Investments**

The District's investments are generally carried at fair value, as required by generally accepted accounting principles. The District adjusts the carrying value of its investments to reflect their fair value at each fiscal year end and includes the effects of these adjustments as a component of interest and investment income for that fiscal year.

### **Transactions and Use Tax (Sales Tax) Revenues**

Revenue from sales taxes are recognized in the fiscal year when the underlying exchange occurs and any uncollected amount is reported as a receivable.

### **Operating and Nonoperating Revenues and Expenses**

For purposes of reporting operating and nonoperating revenues and expenses, operating revenues comprise sales tax revenues and operating expenses comprise costs related to Measure W distributions. All other revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### **Use of Estimates**

The preparation of financial statements requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

## **Note 2 - Cash and Investments**

### **Policies**

All of the Measure W Program's cash and investments are deposited in the District's Treasury pool managed by Public Financial Management and District staff. The pool is unrated. Investments in the pool are made in accordance with the District's investment policy as approved by the Board. Investments are stated at fair value. However, the value of the pool shares in the District's Treasury pool that may be withdrawn is determined on an amortized cost basis, which is different from the fair value of the Measure W Program's position in the pool.

San Mateo County Transit District

Measure W Fund

Notes to Financial Statements

June 30, 2023

**Investments Authorized by the California Government Code and the District’s Investment Policy**

The table below identifies the investment types that are authorized for the District by the California Government Code or the District’s investment policy, whichever is more restrictive, that addresses interest rate risk and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustees that are governed by the provisions of debt agreements of the District, rather than the general provisions of the District’s investment policy.

<b>Authorized Investment Type</b>	<b>Minimum Credit Rating</b>	<b>Maximum Maturity</b>	<b>Maximum Percentage of Portfolio</b>	<b>Maximum Investment in One Issuer</b>
U.S. Treasury Obligations	None	15 years	100%	N/A
U.S. Agency Securities	None	15 years	100%	N/A
Banker's Acceptances	None	180 days	40%	30%
Commercial Paper (\$500 Mil. Min. Assets)	A1/P1/F1	270 days	40%	10%
Negotiable Certificates of Deposit	None	5 years	30%	N/A
Repurchase Agreements	None	1 year	100%	N/A
Reverse Repurchase Agreements	None	92 days	20%	N/A
Medium-term Notes	A	5 years	30%	10%
Shares of beneficial interest issued by diversified management companies	None	N/A	20%	10%
Local Government Investment Pools	None	N/A	100%	N/A
Asset-backed and Mortgage-backed securities	AA	5 years	20%	N/A
Municipal Obligations	None	10 years	100%	N/A
Supranational Obligations	AA	5 years	30%	N/A
Local Agency Investment Fund (LAIF)	None	N/A	None	\$75M
San Mateo County Investment Pool	None		Up to the current state limit	

**Interest Rate Risk**

Interest rate risk is the risk incurred when market interest rates adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the District manages its exposure to interest rate risk is by purchasing a combination of short-term and long-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

**Note 3 - Accounts Receivable**

The receivable amounts reported in the financial statements represent sales tax revenues not received by fiscal year end for \$10,046,000 and \$10,870,000, from California Department of Tax and Fee Administration, for fiscal years ended June 30, 2023 and June 30, 2022, respectively.



Supplementary Information  
June 30, 2023

# San Mateo County Transit District

San Mateo County Transit District  
Measure W Allocations and Expenses  
Through June 30, 2023

The following table shows the total Measure W allocations and amount reported as expended by the District and the Authority from inception to June 30, 2023.

**Table #4: Measure W Allocations and Expenses**

(In thousands)

	Inception to Date as of June 30, 2023		
	Measure W Allocations <sup>1</sup>	Measure W Expenses <sup>2</sup>	Unexpended Amounts
District			
County Public Transportation Systems	\$ 205,602	\$ 38,267	\$ 167,335
Interest income	9,303	-	9,303
Disbursements to Transportation Authority			
Countywide Highway Congestion Relief Improvements	92,521	2,163	90,358
Local Investment Share	41,120	41,120	-
Grade Separations	10,280	-	10,280
Bicycle and Pedestrian	20,560	2,344	18,217
Regional Transit Connections	41,120	159	40,961
Interest income (loss) <sup>3</sup>	(728)	168	(897)
	<u>\$ 419,779</u>	<u>\$ 84,222</u>	<u>\$ 335,557</u>
Total - restricted for Measure W			

**Footnote**

<sup>1</sup> Amount reflects cumulative program allocation revenues from inception-to-date.

<sup>2</sup> Amount reflects cumulative program expenses from inception-to-date.

<sup>3</sup> Amount reflects unrealized losses calculated from the fair market value for accounting purposes only.

San Mateo County Transit District  
Current Year District's Measure W Projects  
For the year ended June 30, 2023

The tables below show the current year Measure W project expenses for the District and the Authority, respectively.

**Table #5: Current Year District's Measure W Projects**

District's Measure W Operating Projects	Year-to-Date Budget (in thousands)	Year-to-Date Expenses (In thousands)	Core Principle(s)
<b>Fixed Route Services</b>			
School Oriented Service	\$ 4,459	\$ 4,459	1, 2, 6, 8, 10
<b>Paratransit</b>			
Americans with Disabilities Act Operating Subsidy	656	656	2, 4, 5, 6, 7, 10
<b>Planning</b>			
SamTrans Reimagine	1,165	1,165	1, 2
Bus Stop Improvement & Implementation	245	245	2, 5, 6, 7
Measure W Strategic Plan	46	46	2, 5
El Camino Real (ECR) Program Management Support	15	15	2, 6
El Camino Real (ECR) Pinch Point Study	10	10	2, 6
SamTrans FY2023-2028 Short Range Transit Plan (SRTP)	6	6	1, 2, 7, 8
<b>Measure W Administration</b>			
SamTrans Operating Administration	8	8	
<b>Total Operating Expenses</b>	<b>\$ 6,611</b>	<b>\$ 6,611</b>	

District's Measure W Capital Projects	Inception-to- Date Budget (in thousands)	Year-to-Date Expenses (In thousands)	Inception-to- Date Expenses (In thousands)	Core Principle(s)
<b>Emission Zero</b>				
Zero Emission Bus Implementation and Deploy	\$ 10,012	\$ 845	\$ 1,854	2, 3, 5, 7, 8
South Base Switchgear Replace	5,700	454	672	2, 3, 5, 7, 8
Purchase 17 Battery Electric Buses	4,665	112	455	2, 3, 5, 7, 8
Replace (135) 2009 Gillig Buses	1,604	91	92	2, 3, 5, 7, 8
<b>Paratransit</b>				
Replace (10) 2017 Redi-Wheels Minivans	438	262	262	2, 4, 5, 6, 7, 10
<b>Accessibility Improvements</b>				
Updated ADA Transition Plan and Phase 1 Improvements	1,225	72	85	6, 7
<b>Total Capital Expenses</b>	<b>\$ 23,644</b>	<b>\$ 1,835</b>	<b>\$ 3,419</b>	

#	Measure W Core Principles
1	Relieve traffic congestion countywide.
2	Invest in a financially sustainable public transportation system that increases ridership, embraces innovation, creates more transportation choices, improves travel experience, and provides quality, affordable transit options for youth, seniors, people with disabilities, and people with lower incomes.
3	Implement environmentally-friendly transportation solutions and projects that incorporate green stormwater infrastructure and plan for climate change.
4	Promote economic vitality, economic development, and the creation of quality jobs.
5	Maximize opportunities to leverage investment and services from public and private partners.
6	Enhance safety and public health.
7	Invest in repair and maintenance of existing and future infrastructure.
8	Facilitate the reduction of vehicle miles traveled, travel times and greenhouse gas emissions.
9	Incorporate the inclusion and implementation of complete street policies and other strategies that encourage safe accommodation of all people using the roads, regardless of mode of travel.
10	Incentivize transit, bicycle, pedestrian, carpooling and other shared-ride options over driving alone.
11	Maximize traffic reduction potential associated with the creation of housing in high-quality transit corridors.

San Mateo County Transit District  
 Current Year Transportation Authority's Measure W Projects  
 For the year ended June 30, 2023

**Table #6: Current Year Transportation Authority's Measure W Projects**

<b>Transportation Authority's Measure W Projects Extended in FY 2023</b>	<b>Amount<sup>1</sup> (In thousands)</b>
<b>Countywide Highway Congestion Relief Improvements</b>	
US101/SR92 Interchang Area Improvements	\$ 422
Route 1/Manor Drive Overcross	36
Moss Beach State Route 1 Congestion & Safety Improvements	514
101 University Ave Interchange	37
El Camino Real Bike & Pedestrian Improvement	35
Measure W Highway Congestion Improvement - Indirect Cost Allocation Plan	277
Alternative Congestion Relief (ACR) FY23 & FY24 Cycle	35
Measure W Countywide Alternative Congestion Relief (ACR) - Indirect Cost Allocation Plan	60
Measure W Local Safety Grade Separation - Indirect Cost Allocation Plan	37
Administrative Overhead	16
<b>Local Investment Share</b>	
Local investment share	11,741
<b>Grade Separations</b>	
N/A	-
<b>Bicycle and Pedestrian</b>	
2022 Pedestrian and Bicycle Program Cycle 6	837
Safe Routes to School	275
Measure W Bike/Pedestrian - Indirect Cost Allocation Plan	75
Pedestrian/Bike Cycle 6 - FY 23/24	6
Administrative Overhead	13
<b>Regional Transit Connections</b>	
Measure W Regional Transit Connections (RTC) - Indirect Cost Allocation Plan	150
Administrative Overhead	2
Total	<u>\$ 14,567</u>

<sup>1</sup> Sources can be from various year allocations



Independent Auditor's Report  
For the Year ended June 30, 2023

# San Mateo County Transit District



**Independent Auditor's Report on Internal Control over Financial Reporting and  
on Compliance and Other Matters Based on an Audit of Financial Statements Performed  
in Accordance with *Government Auditing Standards***

Governing Board and  
Citizens Oversight Committee  
San Mateo County Transit District  
San Carlos, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the San Mateo County Transit District's (District) Measure W Fund (Measure W) as of and for the year ended June 30, 2023, and the related notes of the financial statements, and have issued our report thereon dated February 23, 2024.

**Emphasis of Matter**

As discussed in Note 1, the financial statements of the Measure W Fund are intended to present the financial position and the changes in financial position attributable to the transactions of the Fund. They do not purport to, and do not, present fairly the financial position of San Mateo County Transit District as of June 30, 2023 and 2022, and the results of its operations for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's Measure W Fund financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Measure W's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Eide Sully LLP".

Menlo Park, California  
February 23, 2024

San Mateo County Transit District  
Measure W Fund  
Schedule of Findings and Questioned Costs  
June 30, 2023

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None reported.